

PROCEEDINGS OF THE
ROCK COUNTY BOARD OF SUPERVISORS

Janesville, Wisconsin
October 10, 2013

The Rock County Board of Supervisors met pursuant to adjournment on October 10, 2013, at 6:00 P.M. in the Courthouse at Janesville, Wisconsin.

Vice-Chair Kraft called the meeting to order. Supervisor Peer gave the invocation.

3. Roll Call. At roll call, Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens were present. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. PRESENT – 24. ABSENT – 5.

QUORUM PRESENT

4. Adoption of Agenda.

Supervisors Arnold Bostwick moved to the Agenda as presented. ADOPTED as presented. Agenda is as follows:

1. CALL TO ORDER
2. INVOCATION & PLEDGE OF ALLEGIANCE
3. ROLL CALL
4. ADOPTION OF AGENDA
5. APPROVAL OF MINUTES – September 26, 2013
6. PUBLIC HEARING
7. CITIZEN PARTICIPATION, COMMUNICATIONS AND ANNOUNCEMENTS
8. NOMINATIONS, APPOINTMENTS AND CONFIRMATION
 - A. Appointment to the Behavioral Health Redesign Steering Committee
 - B. Appointments as Alternates to the Behavioral Health Redesign Steering Committee
 - C. Appointment to the Developmental Disabilities Board
 - D. Appointment to Emergency Medical Services Advisory Council
 - E. Appointment to the Rock County Housing Authority
 - F. Appointment as Alternate to the Criminal Justice Coordinating Council
9. INTRODUCTION OF NEW RESOLUTIONS OR ORDINANCES BY SUPERVISORS FOR REFERRAL TO APPROPRIATE COMMITTEE
10. REPORTS
11. UNFINISHED BUSINESS
12. NEW BUSINESS
 - A. Supplementary Appropriations and Budget Changes – Roll Call
 1. Amending the Sheriff's 2013 Budget to Use Wisconsin Department of Justice Funds for Training on Internet Crimes Against Children
 2. Amending the 2013 Land Conservation Department Budget to Offset Costs Associated with the Clean Sweep Program
 3. Creating One Bachelor Level Case Manager Position and One Master Level Social Worker Position and Amending the 2013 Budget
 - B. Bills Over \$10,000 – No Roll Call
 - C. Encumbrances Over \$10,000 – Roll Call
 - D. Contracts – Roll Call
 1. Approving Reinsurance Contract for Stop-Loss Coverage

2. Authorizing Purchase of Liebert Data Center Air Conditioning Unit
 3. Authorizing Award of Rock Haven Porch Security Screens
 4. Awarding a Contract for Lighting Improvements – Shop Phase 2 – Department of Public Works
 5. Approving CTH S/Hart Road and Gateway Boulevard Project Agreement
 - E. Amendment to Rules of Procedure for the Rock County Board of Supervisors
 - F. To Support Child Death Review Legislation
 - G. Support of Clean Energy Choice for Wisconsin
 - H. Recognizing National Family Caregivers Month – November 2013
 - I. Recognizing Colleen Martelle for Service to Rock Haven
 - J. Approve Relocation Order for CTH G and Townline Road Intersection Reconstruction Project
 - K. Presentation of the 2014 Recommended Budget - County Administrator
13. ADJOURNMENT

5. Approval of Minutes of September 26, 2013.

Supervisors Jensen and Collins moved the approval of the minutes of September 26, 2013, as presented. ADOPTED as presented by acclamation.

7. Citizen Participation, Communications and Announcements.

No citizens addressed the Board.

8.A. Appointment to the Behavioral Health Redesign Steering Committee

APPOINTMENT: Justin Marko
Harper's Place
Rock Valley Community Programs
203 W. Sunny Lane Road
Janesville WI 53546

EFFECTIVE DATE: October 10, 2013

Supervisors Fell and Grahn moved the above appointment. ADOPTED by acclamation

8.B. Appointment as Alternate to the Behavioral Health Redesign Steering Committee

APPOINTMENTS: Colleen Wisch, NAMI (Alternate for Linda Garrett)
42 E. Evergreen Lane
Milton WI 53563

Julie Lenzendorf (Alternate for Justin Marko)
Rock Valley Community Programs
203 W. Sunny Lane Road
Janesville WI 53546

EFFECTIVE DATE: Immediately (October 10, 2013)

Supervisors Fell and Pleasant moved the above appointments. ADOPTED by acclamation.

8.C. Appointment to Developmental Disabilities Board

APPOINTMENT: Edward Brandsey
4441 Hawkridge Court
Janesville WI 53546

EFFECTIVE DATE: October 10, 2013

Supervisors Peer and Jensen moved the above appointment. ADOPTED by acclamation.

8.D. Appointments to Emergency Medical Services Advisory Council

NEW APPOINTMENTS: Terms Expiring 9/30/2015
Deputy Chief Peter Mory
Milton Fire Department

614 W. Madison Ave.
 Milton, WI 53563

Terms Expiring 9/30/2016

Ivan Collins
 2110 Dupont Dr.
 Janesville WI 53545

John Rindfleisch
 P O Box 153
 Clinton WI 53525

Erik Severson
 P O Box 2007
 Milwaukee WI 53201-2007

Rob Lulling
 1007 Jerome Ave
 Janesville WI 53546

David Peterson
 P O Box 5009
 Janesville WI 53547-5009

Sgt. Shena Kohler
 Rock County Sheriff's Office
 Emergency Management

Captain Gary Groelle
 Rock County Sheriff's Office

EFFECTIVE DATE: Immediately (October 10, 2013)

Supervisors Beaver and Knudson moved the above appointment. ADOPTED by acclamation.

8.E. Appointment to Rock County Housing Authority

NEW APPOINTMENT: Anda O'Connell
 25 Marshall Place
 Janesville WI 53545

EFFECTIVE DATE: October 10, 2013

Supervisors Mawhinney and Brill moved the above appointment. ADOPTED by acclamation.

8.F. Appointment as Alternate to the Criminal Justice Coordinating Council (CJCC)

NEW APPOINTMENTS: CJCC Member

Max Arriaga

Alternate

Jeanne Martin
 2747 Park Place Lane, Apt. 40
 Janesville WI 53545

EFFECTIVE DATE: October 10, 2013

Supervisors Mawhinney and Knudson moved the above appointments. ADOPTED by acclamation.

12.A.1. Amending the Sheriff's 2013 Budget to Use Wisconsin Department of Justice Funds for Training on Internet Crimes Against Children Resolution No. 13-10A-415

NOW, THEREFORE, BE IT RESOLVED by the Rock County Board of Supervisors duly assembled this 10th day of October, 2013 that the 2013 budget be amended as follows:

<u>Account/Description</u>	<u>Budget</u> <u>09/01/13</u>	<u>Increase</u> <u>(Decrease)</u>	<u>Amended</u> <u>Budget</u>
<u>Source of Funds</u>			
21-2100-0000-42200 State Aid	\$0	\$1,500	\$1,500
<u>Use of Funds</u>			
21-2100-0000-64200 Training Expense	\$37,000	\$1,500	\$38,500

Supervisors Collins and Wiedenfeld moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 24. NOES – 0. ABSENT – 5.

12.A.2. Amending the 2013 Land Conservation Department Budget to Offset Costs Associated With the Clean Sweep Program Resolution No. 13-10A-416

NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled this 10th day of October, 2013, amends the Land Conservation Department's budget as follows:

<u>A/C DESCRIPTION</u>	<u>BUDGET AT</u> <u>09/01/2013</u>	<u>INCREASE</u> <u>(DECREASE)</u>	<u>AMENDED</u> <u>BUDGET</u>
<u>Source of Funds:</u>			
62-6300-0000-47000 Transfer In	\$30,371	\$4,150	\$34,521
<u>Use of Funds:</u>			
62-6300-0000-62119 Other Contracted Services	\$28,000	\$4,150	\$32,150

Supervisors Bostwick and Arnold moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 24. NOES – 0. ABSENT – 5.

12.A.3. Creating one Bachelor Level Case Manager Position and one Master Level Social Worker Position and Amending the 2013 Budget Resolution No. 13-10A-417

NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled this 10th day of October, 2013 does hereby approve the creation of 1.0 FTE Bachelor Level Case Manager position and 1.0 FTE Master Level Social Worker position and authorize the Human Services Department to fill those positions; and,

BE IT FURTHER RESOLVED, that the 2013 Budget be amended as follows:

<u>Account/Description</u>	<u>Budget</u> <u>09/01/13</u>	<u>Increase</u> <u>(Decrease)</u>	<u>Amended</u> <u>Budget</u>
<u>Source of Funds</u>			
36-3703-0000-42100/ Federal Aid	46,786	26,880	73,666
36-3704-0000-44100/ Fees	251,835	21,658	273,493
<u>Use of Funds</u>			
36-3690-0000-61100/ Regular Wages	1,276,601	20,977	1,297,578
36-3690-0000-61400/ FICA	98,501	1,605	100,106
36-3690-0000-61510/ Retirement	86,270	1,395	87,665
36-3690-0000-61610/ Health Insurance	386,700	12,584	399,284
36-3690-0000-61620/ Dental Insurance	10,216	324	10,540
36-3690-0000-68329/ IDP Allocation	(256,904)	(21,658)	(278,562)
36-3690-0000-68386/ IDP Enhancement Allocation	(5,614)	(15,227)	(20,841)
36-3703-0000-62119 Other Contracted Services	41,172	(5,347)	35,825

Proceedings of the Rock County Board of Supervisors
 October 10, 2013

36-3703-0000-64604/ Program Expense	0	17,000	17,000
36-3703-0000-68208/ Allocated MH/AODA	5,614	15,227	20,841
36-3704-0000-68208/ Allocated MH/AODA	256,904	21,658	278,562

Supervisors Knudson and Owens moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 24. NOES – 0. ABSENT – 5.

12.B. Approval of Bills Over \$10,000 Resolution No. 13-10A-418

NOW, THEREFORE, BE IT RESOLVED, the Rock County Board of Supervisors at its regular meeting on October 10th, 2013, approves payment and authorizes and directs the County Clerk and County Treasurer to pay the same.

Compsych	Rock County	Contracted Services	\$10,378.50
WI Dept of Transportation	DPW-Airport	Contracted Services	\$28,500.00

Supervisors Beaver and Fox moved the above resolution. ADOPTED by acclamation.

12.C.1. Approval of Encumbrances Over \$10,000 Resolution No. 13-10A-419

NOW, THEREFORE, BE IT RESOLVED, the Rock County Board of Supervisors at its regular meeting on October 10th, 2013, approves payment and authorizes and directs the County Clerk and County Treasurer to pay the same. Upon acceptance by the Department Head.

Rock River Construction	General Services	Contracted Services	\$39,906.00
-------------------------	------------------	---------------------	-------------

Pre-Approved Encumbrance Amendment

CG Schmidt	General Services	Contracted Services	\$42,527.00
------------	------------------	---------------------	-------------

Supervisors Beaver and Fox moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 24. NOES – 0. ABSENT – 5.

12.D.1. Approving Reinsurance Contract for Stop-Loss Coverage Resolution No. 13-10A-420

NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled on this 10th day of October, 2013 hereby authorizes the execution of a contract with Zurich for administration of the County's Stop-Loss Coverage effective January 1, 2014.

Supervisors Mawhinney and Fox moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 24. NOES – 0. ABSENT – 5.

12.D.2. Authorizing Purchase of Liebert Data Center Air Conditioning Unit

Resolution No. 13-10A-421

NOW, THEREFORE, BE IT RESOLVED by the Rock County Board of Supervisors duly assembled this 10th day of October, 2013 that a Purchase Order for the specified Liebert data center air conditioning unit be issued to CDW-G in the amount of \$36,575.00; and,

BE IT FURTHER RESOLVED that payment be made to the vendor upon approval of the Information Technology Director and the Finance Committee.

Supervisors Mawhinney and Fox moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 24. NOES – 0. ABSENT – 5.

12.D.3. Authorizing Award of Rock Haven Porch Security Screens Resolution No. 13-10A-422
NOW, THEREFORE, BE IT RESOLVED, by the Rock County Board of Supervisors duly assembled this 10th day of October, 2013 that the County authorize the award of the Rock Haven Porch Security Screens to Rock River Construction of Beloit, WI in the amount of \$39,906.00.

Supervisors Brill and Grahn moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 24. NOES – 0. ABSENT – 5.

12.D.4. Awarding a Contract for Lighting Improvements-Shop Phase 2 Department of Public Works Resolution No. 13-10A-423

NOW, THEREFORE, BE IT RESOLVED, that the Public Works Department is hereby authorized by the Rock County board of Supervisors convened this 10th day of October, 2013 to award the bid for the installation of additional replacement shop and garage lighting at DPW to the lowest responsible bidder, Van Brocklin Electric of Janesville, WI in the amount of \$26,890.00; and,

BE IT FURTHER RESOLVED, that payment be made to the vendor upon approval and acceptance by the Director of Public Works and the Public Works Committee.

Supervisors Yankee and Bussie moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 24. NOES – 0. ABSENT – 5.

12.D.5. Approving CTH S/Hart Road and Gateway Boulevard Project Agreement
Resolution No. 13-10-424

NOW, THEREFORE, BE IT RESOLVED, that the Public Works Department is hereby authorized by the Rock County Board of Supervisors convened this 10th day of October, 2013 to enter into a Memorandum of Agreement with the State of Wisconsin, the City of Beloit and the Town of Turtle to design, acquire right-of-way and build the CTH S/Hart Road and Gateway Boulevard Project

Supervisors Yankee and Arnold moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisor Gustina voted in opposition. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 23. NOES – 1. ABSENT – 5.

12.E. Amendment to Rules of Procedure for the Rock County Board of Supervisors
Resolution No. 13-10A-425

NOW, THEREFORE, BE IT RESOLVED, by the Rock County Board of Supervisors duly assembled this 10th day of October, 2013, that Rule V-G(9) of the Rock County Board Rules of Procedure be deleted.

Supervisors Mawhinney and Beaver moved the above resolution. ADOPTED on the following roll call vote. Supervisors Peer, Arnold, Grahn, Beaver, Heidenreich, Mawhinney, Fox, Richard, Yankee, Gustina, Bussie, Rundle, Thomas, Knudson, Kraft, Fell, Howland, Pleasant, Brill, Wiedenfeld, Jensen, Bostwick, Collins and Owens voted in favor. Supervisors were Nash, Wopat, Sweeney, Yoss and Podzilni absent. AYES – 24. NOES – 0. ABSENT – 5.

12.F. To Support Child Death Review Legislation Resolution No. 13-10A-426

NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled on this 10th day of October, 2013 does hereby support introduction of legislation to the Wisconsin State Legislature.

Supervisors Peer and Rundle moved the above resolution. ADOPTED by acclamation.

12.G. Support of Clean Energy Choice for Wisconsin Resolution No. 13-10A-427

NOW, THEREFORE, BE IT RESOLVED, by the Rock County Board of Supervisors in session this 10th day of October, 2013, that the Rock County Board joins the other Wisconsin citizens, businesses, and local governments to endorse Clean Energy Choice as a policy for Wisconsin residents.

BE IT FURTHER RESOLVED, that the Rock County Board of Supervisors directs the County Clerk to send a copy of this resolution to the County's state Legislative delegation.

Supervisors Wiedenfeld and Brill moved the above resolution. ADOPTED by acclamation.

12.H. Recognizing National Family Caregivers Month November 2013

Resolution No. 13-10A-428

NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled this 10th day of October, 2013 honors the caregivers living and working in Rock County during the month of November 2013.

Supervisors Thomas and Collins moved the above resolution. ADOPTED by acclamation.

12.I. Recognizing Colleen Martelle for Service to Rock Haven Resolution No. 13-10A-429

NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled this 10th day of October, 2013 does hereby extend their best wishes to her in her future endeavors; and,

BE IT FURTHER RESOLVED, that the County Clerk be authorized and directed to furnish a copy of this resolution to Colleen Martelle.

Supervisors Bussie and Brill moved the above resolution. ADOPTED by acclamation.

12.J. Approve Relocation Order for CTH G and Townline Road Intersection Reconstruction Project Resolution 13-10A-430

NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled this 10th day of October, 2013, in accordance with Wisconsin State Statute 32.05, does hereby approve the Relocation Order and related Right of Way Plat for the above referenced project; and

BE IT FURTHER RESOLVED, that the Rock County Public Works Committee and Director of Public Works are authorized to enter negotiations for said interests and make minor modifications to the Relocation Order or Right of Way Plat that may become necessary during negotiations, and;

BE IT FURTHER RESOLVED, that said Relocation Order and Right of Way Plat shall be filed within twenty (20) days of adoption or modification with the County Clerk and at the Public Works Department.

Supervisors Arnold and Bussie moved the above resolution. ADOPTED by acclamation.

12.K Presentation of the 2014 Recommended Budget - County Administrator

October 10, 2013

Honorable Chair, Vice Chair, and Members

Rock County Board of Supervisors

The budget I submit to you for 2014 totals \$191,998,395 in expenditures. This is an increase of \$11,246,032 or 6.22%. About half of this increase or \$5,582,385 is in a result of a net increase in Capital Expenditures, primarily as a result of the funding of the CTH G and CTH BT project.

The other half or approximately \$5.66 million is composed of increases in operational expenditures. \$2.4 million of the increase in operational expenditures results from additional funding the State is providing to the seven (7) counties in the Southern Consortium to implement provisions of the Affordable Care Act (ACA). As the lead county in the Southern Consortium all of the funding for all seven (7) counties goes through Rock County's budget.

After accounting for the increase in Capital Expenditures for road projects and the special funding for the ACA, about \$3.26 million represents increased expenditures for all other departments and operational expenditure items in the budget.

The recommended property tax levy of \$62,497,976 is \$1,383,766 or 2.26% higher than the prior year. On average, this will raise the County portion of the property tax bill by \$14.32 on a property valued at \$100,000.

The tax levy increase is within the tax levy limits as imposed by the State of Wisconsin. It can be thought of as made up of three parts. Those parts are the amount allowed under the State imposed levy limits for operational costs, the amount for items funded by limited tax levies which are exempt from levy limits, and the amount needed for debt service. These amounts are as follows:

Levy Change for Operations	\$1,277,459	2.09%
Levy Change for Limited Levies	(57,876)	(0.09%)
Levy Change for Debt Service	<u>164,183</u>	<u>0.26%</u>
	\$1,383,766	2.26%

The levy for operations is allowed to increase due to two (2) factors. One factor allows an increase equal to the percentage increase in net new construction. Despite the fact the County's total equalized valuation decreased, the value due to net new construction increased by .73%, which allows for an increase of \$409,042 in levy. The second factor deals with the reduction in the levy for debt service for debt issued prior to July 2005. Rock County's debt issued prior to July 2005 is being paid off in 2013. This allows the County to move the levy for that debt to operations in the 2014 Budget. In total, Rock County could increase the levy for operations by \$1,291,726 for 2014. The amount recommended is \$14,267 less than what would be allowed.

The decrease of \$57,876 in the limited levy amount consists of a decrease of \$17,876 for the Arrowhead Library System and a decrease of \$40,000 for Town Bridge Aid. The Arrowhead levy is imposed on property in the towns plus the Village of Footville while the levy for Town Bridge Aid applies to property in the towns.

Debt service payments are decreasing by \$3,122 from 2013 to 2014, yet the levy to fund debt service is increasing by \$164,183. This is largely due to the fact that \$158,000 of premium revenue from a 2012 note issue was used to pay debt service in 2013. Those funds had to be used for that purpose and are not available to be used in 2014.

While the tax levy goes up 2.26% the average tax rate increases 5.33%. This results from the County's equalized value decreasing 2.91% from 2012 to 2013.

The last time Rock County applied General Fund balance as part of the annual budget process was in the 2009 Budget. The General Fund balance has grown every year since then. General Fund balance as of December 31, 2012 was \$31,940,253 with \$25,453,843 of this being Unassigned. The County's policy on fund balance states that Fund Balance and Working Capital should be in a range of 10% - 17% of total expenditures. The December 31, 2012 figure was 20.11%. Therefore, Rock County is in good fiscal condition.

The 2014 Budget contains funding for the CTH G / CTH BT project, the CTH H project and the final phase of the CTH M project. Given the need for a larger than normal amount for highway project funding I have recommended the use of \$2,000,000 of General Fund application to fund the bulk of the regular highway construction account for CTH M and CTH H. Using General Fund Unassigned Balance to fund one time capital projects should be acceptable to the rating agencies. Despite the use of \$2,000,000, the projected General Fund Unassigned Balance is \$25,354,826 as of December 31, 2013. This is only \$100,000 less than the Unassigned Balance as of December 31, 2012.

The County Sales Tax was adopted as part of the 2007 Budget process to become effective April 1, 2007. The 2013 Budget included \$10,420,883 in sales tax revenue to be used as follows:

\$ 7,522,973	Operational Costs
<u>\$ 2,897,910</u>	Capital Expenditures
\$10,420,883	

The 2013 amount included 13 months of collections. The 2014 collections are based on 12 months and projected to total \$10,406,000. We also have \$965,703 of excess 2012 sales tax collections available to use for capital assets. In addition, if current collection trends continue, we may have \$1,319,952 of 2013 sales tax collections over and above the budgeted amount. County policy is to place any excess collections in a segregated account to be used for capital projects.

The 2014 Budget proposes using the available 2012 excess sales tax collections along with \$319,952 of the projected excess 2013 collections and the \$10,406,000 projected to be collected in 2014. This amount totaling \$11,691,655 is proposed to be used as follows:

\$ 7,522,973	Operational Costs
<u>4,168,682</u>	Capital Expenditures
\$11,691,655	

The amount recommended for Operational Costs is at the same level as 2011, 2012 and 2013. The amount designated for Capital Expenditures is for a variety of construction projects, equipment and software I would otherwise recommend be funded through deferred financing.

If 2013 projections hold true we should have approximately \$1 million of excess 2013 sales tax funds available when we close the 2013 books. This is important as there are several capital projects such as Courthouse security which may be in need of additional funding.

As we look forward, the County will be facing a variety of issues over the next several years. I would like to share my observations regarding three issue areas. One of these is the County Trunk Highway System (CTH).

Rock County has about 215 miles of County Trunk Highways. Many of these miles were designed and constructed 60-70 years ago. Over the decades the County has maintained these roads by putting a blacktop overlay on them and seal coating them in between the overlays. This worked and kept County road costs at a modest level. In fact, when the Wisconsin Taxpayers Alliance used to do cost comparisons of the 72 counties, Rock County would consistently rank in the lowest 25% of counties in spending per capita on roads.

However, the type of traffic on County Trunk Highways is different today than it was even 15 to 20 years ago. Farm equipment and vehicles are much bigger and heavier. Other vehicles that use these roads are also bigger and heavier. The need for County Trunk Highways to be built to Class A standards rather than Class B standards has increased greatly. To put it another way, the road base under many miles of County Trunk highways was designed when vehicles the size of Model A Ford pickups were using the roads rather than semi tractor trailers.

Currently 30% to 40% of the CTH system is constructed to Class A standards and the rest are Class B. As roads are resurfaced in the future more of the projects will encompass reconstruction as opposed to simple resurfacing. Also, with 215 miles of CTH the number of miles addressed each year will need to increase or the overall condition of the system will decline.

Another issue I want to mention is Family Care. Family Care is the managed care option which replaces MA Waiver programming for the elderly, physically disabled and developmentally disabled. The MA Waiver programs for the elderly and physically disabled are administered by the Long Term Support Division of the Human Services Department. The MA Waiver programs for the developmentally disabled are operated through the County's Developmental Disabilities Department.

Currently 57 of the 72 counties in Wisconsin have transitioned to Family Care. The remaining 15 counties, including Rock County, continue operating the MA Waiver Programs. The State put a halt to extending Family Care to additional counties right at the time Rock County was scheduled to switch over in 2011. There are certainly pros and cons of switching to Family Care. Some fear that switching to a managed care system will result in people currently receiving services having those services watered down. Some of the providers also fear being faced with reduced reimbursement rates. The other side of the issue is that waiting lists in those counties which have switched to Family Care are supposed to be eliminated in three (3) years. Current waiting lists in Rock County's Developmental Disabilities Programs stretch out 10 years. This means individuals who would benefit from services are not receiving them. With levy limits counties currently operate under and State Aid not increasing and in some years decreasing it is impossible for the County to deal with those waiting lists. Particularly in developmental

disabilities, those waiting lists will continue to get longer and the County will be under more pressure from frustrated consumers.

I don't know what the future timetable will be for the issue of Family Care to again be addressed. However, I expect it will be an issue the County Board will be faced with at some point in time.

The final observation I want to share deals with the reorganization of the Human Services Department.

There has been a lot of attention nationally and at the State level over the last year on mental health services. Rock County has been working to improve mental health services for a number of years. Program initiatives such as mobile crisis, Crisis Intervention Training for law enforcement, and specialized services such as Coordinated Services Teams have been implemented. The Behavioral Health Redesign Steering Committee has been hard at work identifying service gaps and ways to improve the system both within County operations and in the wider community. Ways to better integrate mental health care for children and families who may be in the CPS and Juvenile Justice systems has been a topic of discussion.

Progress has been made over the last several years in improving the county's services. The proposed reorganization is the next step we must take to continue the process to improve services and keep costs under control.

Points of Interest

- 1) The 2014 Budget contains funding for several road construction projects. Funding in the amount of \$7,030,500 is included to cover the County's share of the CTH G and CTH BT project. Also funded is \$1,617,000 to complete the 4th and final phase of the CTH M project as well as \$710,000 to mill and resurface 2.5 miles of CTH H. These projects are funded through a combination of General Fund application, sales tax and deferred financing.
- 2) Among the projects funded through the General Services budget are replacement of the cooling towers at the Jail and Courthouse, construction of an outdoor recreation yard at the Youth Services Center and additional funding to cover the cost of the Mass Notification and Security System project at UW-Rock County. Whether the funding provided in the 2013 Budget for the security upgrade in the Courthouse is sufficient remains to be seen.
- 3) The Communications Center 2014 Budget contains funding to improve coverage by the voice radio system. Included is funding for a new tower and radio building in the Edgerton area, making the County main law channel simulcast, adding simulcast to the fire channel in the Edgerton area and adding law and fire receiver sites at Blackhawk Technical College.
- 4) The Sheriff's Office budget contains funding for two (2) new positions including a Detective and Deputy Sheriff. The Detective is needed due to increased and more complex caseloads. The Deputy will be primarily assigned to recreational programs such as water patrol and snowmobile patrol with partial grant reimbursement beginning in 2015.
- 5) The 2014 Budget contains a total of \$5,965,141 of deferred financing. This funding will be devoted to the federal aid highway construction projects. It will primarily be used for the CTH G and CTH BT project.
- 6) Personnel actions recommended in the 2014 Budget result in a net increase of 11.9 full time equivalent positions. The 2014 recommended personnel roster includes 1,191 positions. Compared to 2000, Rock County's workforce is 248.5 positions or 17.3% lower.
- 7) Outstanding debt at the end of 2013 will total \$45,940,000
The Administrator's Letter, which is found near the front of your budget document, contains additional budget information. Also, each departmental budget contains "Administrator's Comments" which summarize the important points in each departmental budget.

The timetable for budget consideration includes:

9:00 A.M. Monday, November 4

County Administrator's Review and
Explanation of the Budget with
Questions from the Board

Proceedings of the Rock County Board of Supervisors
October 10, 2013

6:00 P.M.	Wednesday, November 6	Public Hearing on the Budget
9:00 A.M.	Tuesday, November 12	Statutory Annual Meeting and Budget Adoption

As you review the 2014 Budget the staff and I are ready to assist you and answer your questions. Please feel free to contact us with whatever questions you may have.

Sincerely,
Craig Knutson, County Administrator

13. Adjournment.

Supervisors Arnold and Peer moved to adjourn at 7:12pm to Thursday, October 24, 2013 at 6:00 P.M. ADOPTED by acclamation.

Prepared by Lorena R. Stottler, County Clerk
NOT OFFICIAL UNTIL APPROVED BY THE COUNTY BOARD.